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## BEFORE THE POSTAL REGULATORY COMMISSION WASHINGTON, DC 20268-0001

Competitive Product Prices
Global Plus 1E Contracts (CP2018-97)
Negotiated Services Agreements

Docket No. CP2018-97

Public Representative Comments on Postal Service Notice Concerning Additional Global Plus 1E Negotiated Service Agreement

(December 21, 2017)

## I. INTRODUCTION

The Public Representative hereby provides comments pursuant to the Commission Notice initiating this docket.<sup>1</sup> In that Notice, the Commission established the above referenced docket to receive comments from interested persons, including the undersigned Public Representative, on a Postal Service Notice of filing an additional Global Plus 1E negotiated service agreement (Request).<sup>2</sup> The Agreement is expected to remain in effect for one calendar year from the effective date. Request at 3.

The Postal Service states that the Agreement is functionally equivalent in all pertinent respects to the baseline Global Plus 1E agreement and is in compliance with the requirements of 39 U.S.C. § 3633. Request at 5. The Postal Service therefore requests that the Agreement be added to the Global Plus 1E product grouping. *Id* at 4.

<sup>&</sup>lt;sup>1</sup> PRC Notice Initiating Docket(s) for Recent Postal Service Negotiated Service Agreement Filings, December 18, 2017 (Notice).

<sup>&</sup>lt;sup>2</sup> Notice of the United States Postal Service of Filing a Functionally Equivalent Global Plus 1E Negotiated Service Agreement and Application for Non-Public Treatment of Materials Filed Under Seal, December 15, 2017 (Request).

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## II. COMMENTS

The Public Representative has reviewed the Postal Service's Request, the baseline agreement, the Agreement, and the financial model filed under seal. Based upon that review, the Public Representative concludes that the Agreement is functionally equivalent to the baseline agreement. In addition, it appears that the Agreement should meet the requirements of 39 U.S.C. § 3633(a).

Functional Equivalence. The Postal Service asserts that the Agreement shares similar cost and market characteristics as those of the contract that is the subject of Docket No. CP2018-12, which serves as the baseline agreement for the Global Plus 1E product grouping. Request at 3-4. However, the Postal Service identifies differences between the Agreement and the Global Plus 1E baseline agreement. *Id.* at 5. These differences do not appear to be fundamental to the structure or service of the Agreement.

The Public Representative concludes that the Agreement exhibits similar cost and market characteristics to the baseline agreement. Therefore, the Public Representative agrees that the Agreement is functionally equivalent to the baseline agreement and should be added to the Global Plus 1E product.

39 U.S.C. § 3633. Pursuant to 39 U.S.C. § 3633(a), the Postal Service's competitive prices must not result in the subsidization of competitive products by market dominant products; ensure that each competitive product will cover its attributable costs; and, ensure that all competitive products collectively contribute an appropriate share of the institutional costs of the Postal Service.

The financial model shows that the Agreement will have a cost coverage that exceeds 100 percent. However, the financial model does not show the cost coverage impact on the addition of the Agreement to the Global Plus 1E product. Because the Agreement's cost coverage is above 100 percent, the addition of the Agreement to the Global Plus 1E product will not likely cause the Global Plus 1E product's cost coverage to fall below 100 percent. In addition, the addition of the Agreement to the Global Plus 1E product should not prohibit competitive products as a whole from complying with 39 U.S.C. § 3633(a)(1) and 39 U.S.C. § 3633(a)(3).

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The Public Representative respectfully submits the foregoing comments for the Commission's consideration.

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Natalie R. Ward Public Representative

901 New York Ave. NW Washington, DC 20268-0001 202-789-6854 Natalie.Ward@prc.gov